

COMM ON LAW ENFORCEMENT STANDARDS & TRAINING

Enabling Laws

Act 454 of 2003
A.C.A. 12-9-101 et. seq.

History and Organization

As the dynamics of law enforcement continue to rapidly change, the Commission on Law Enforcement Standards and Training, recognizing its' responsibility to the citizens of our State by maintaining and enforcing standards for employment, is committed to providing the law enforcement profession in the State of Arkansas with the very best training available, utilizing the latest in law enforcement instructional methods, techniques, and technology, emphasizing professional ethics and personal accountability.

The Arkansas Law Enforcement Training Academy was established by the 1963 Arkansas General Assembly with the passage of Act 526. No funds were appropriated for the operation of the Academy at that time. For the next two years, concerned and interested law enforcement administrators worked diligently towards establishing an academy which would provide training to law enforcement officers in the State.

In 1965, Act 514 provided the necessary appropriations for the operations of the Academy. In that year also, Act 172 amended the act which originally created the Academy and placed it under the supervision and the direction of a board composed of three members appointed by the Governor.

Land which was owned by the United States Government and utilized as the Shumaker Ordinance Plant was converted to private enterprise by Brown & Root of Houston, Texas. It was decided that a portion of this land would be donated to the State Department of Education with the understanding that 13.6 acres would be used for a law enforcement training academy. As a result, the Academy was provided with permanent facilities at East Camden. The original structure, which is a part of the current facility, was formerly utilized as Bachelor Officers Quarters at the Naval Depot. It was modified and converted to provide food, lodging and training to law enforcement officers of the State.

The International Paper Company donated to the Arkansas Law Enforcement Training Academy 56.9 acres adjoining the Arkansas Law Enforcement Training Academy property in 1971. On August 26, 1986, 2.21 acres were donated to the Academy by Highland Resources Incorporated, formerly known as HRI Resources, Inc. This increased the total acreage to 72.71 acres, more or less.

The State of Arkansas purchased 28.68 acres adjoining the Arkansas Law Enforcement Training Academy property in 1996, increasing the total acreage of the Arkansas Law Enforcement Training Academy to a total of approximately 101.39 acres. This additional acreage was purchased for the purpose of the construction and operation of a Driving Training Course at the Arkansas Law Enforcement Training Academy.

Class 68-A was the first class to be conducted in the East Camden facility. The three-week course was conducted January 28 - February 16 and was composed of thirty-four officers.

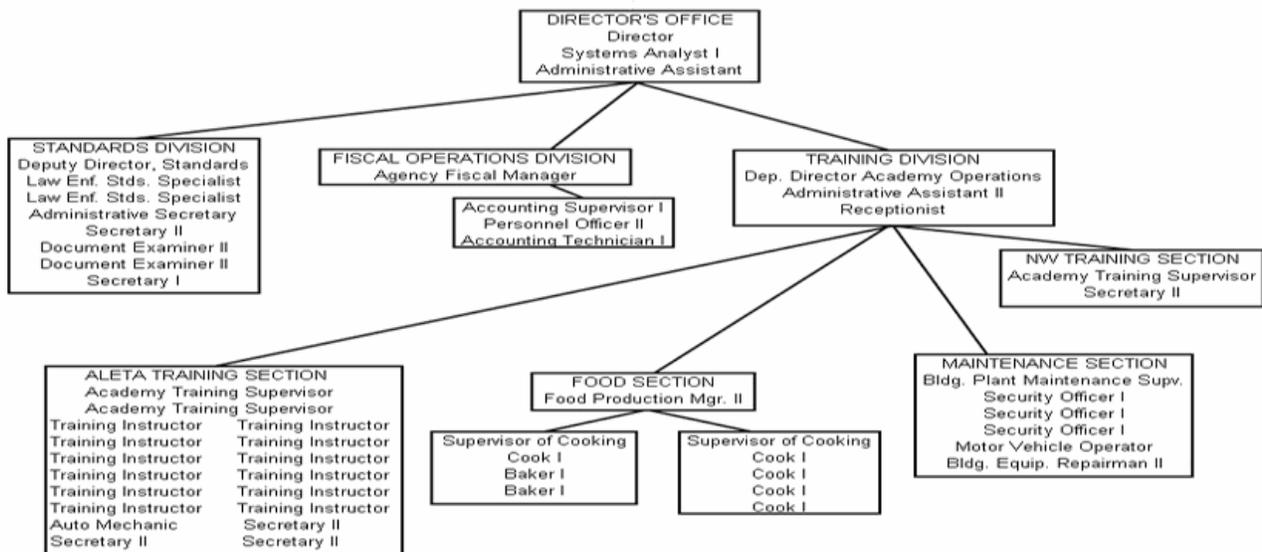
In the early 1970's it was realized the existing facilities were inadequate. Plans were made and approved for the construction of new facilities valued at 1.3 million dollars. This project was completed in March, 1976.

The Executive Commission on Law Enforcement Standards was created by House Bill 577 enacted by the Seventieth General Assembly, which was signed by Governor David Pryor on March 18, 1975 and became known as Act 452 of 1975, and later compiled as AR Statute Ann. 42-1001-1009, and presently Arkansas Code of 1987 Annotated 12-9-101-12-9-109.

The Act granted the Executive Commission the power to establish reasonable minimum standards for selection and training of law enforcement officers in Arkansas, to certify officers as being qualified by training and education, to examine and evaluate instructors and courses of instruction and certify the extent of qualifications respectively.

The Commission was composed of five members appointed by the Governor to five-year terms, which were staggered. Act 452 requires the Commission to meet formally at least four times a year, adopt rules and regulations to govern its operations, select one of its members as Chairman and is authorized to enter in contracts or do such things as may be necessary and incidental to the administration of the Act. The Minimum Standards became effective January 1, 1978.

Act 45 of 1981 abolished the Department of Public Safety and transferred the Arkansas Law Enforcement Training Academy from the agency to the newly created Arkansas Commission on Law Enforcement Standards and Training, consisting eventually and presently of nine members. The same act abolished the Executive Commission on Law Enforcement Standards and transferred that agency to the Arkansas Commission on Law Enforcement Standards and Training. The Act became effective July 1, 1981.



Agency Commentary

Due to the need to complete current projects, accomplish the mission, and meet the statutory requirements set for the Commission on Law Enforcement Standards and Training, it is imperative that the State of Arkansas makes a commitment to the law enforcement community. Properly funding the ongoing projects and maintaining the physical plant at the East Camden facility will accomplish this commitment.

The Drivers Training Course has the distinction of being the only half-completed course in the United States. As we struggle to maintain the equipment and provide basic drivers training, we cannot begin to provide training to the approximately 11,000 other law enforcement officers with no training in this area. The potential liability for failure to train in an activity they are involved in on a daily basis is tremendous, and could cost much more than the funds needed to finish the project and provide the equipment needed to implement it.

The North Dormitory of the ALETA Campus was constructed in 1952, along with the kitchen and administration section. These are completely dependent upon a boiler for heating, a chiller for cooling, and electrical system all installed when the building was constructed. The boiler room and all the plumbing that provides heated water to the radiators that heat the building are covered with asbestos. The chiller that cools the building regularly develops problems difficult to maintain and often quits during the hottest months of the year. Generally it takes (10) ten days to (2) two weeks to repair, resulting in extreme working and living conditions. The building has not been renovated since its construction.

A complete failure of the plumbing, electrical, heating, and cooling system, all over 50 years old, becomes more eminent with each passing year and would effectively close down half of this facility for an extended period of time. This will result in tremendous backlog of officers needing training.

The building structure is sound and renovation can be accomplished at less than half the cost of new construction. Renovation of the existing space using modern construction methods would increase bed space, reduce utility costs, and insure the continued operation of this facility. The request for renovation includes funding for asbestos abatement.

The increased M & O funds are essential in continuing our mission and statutory requirements of providing training and assistance to every city and county law enforcement agency as well as several state agencies. In a world continuing to evolve around the computer industry, law enforcement responsibilities in this area are ever increasing. Our Information Technology needs are extremely important to our operation and to the public throughout the state

This agency requests that 19 Clip Series positions be reclassified. It is vital to the operation of this agency that we be able to hire and retain quality employees.

The Arkansas Commission on Law Enforcement Standards and Training continues to provide services to every city and county in the State with a smaller budget than a moderately sized police department.

Audit Findings

DIVISION OF LEGISLATIVE AUDIT
AUDIT OF :
ARKANSAS COMMISSION ON LAW ENFORCEMENT STANDARDS AND TRAINING
FOR THE YEAR ENDED JUNE 30, 2003

Findings	Recommendations
None	None

Employment Summary

	Male	Female	Total	%
White Employees	24	26	50	98 %
Black Employees	1	0	1	2 %
Other Racial Minorities	0	0	0	0 %
Total Minorities			1	2 %
Total Employees			51	100 %

Cash Fund Balance Description as of June 30, 2004

Fund Account	Balance	Type	Location
1080200	\$199,027	Checking	Farmers Bank & Trust, Camden
Statutory/Other Restrictions on use: Arkansas Code 19-6-109(c)			
Statutory Provisions for Fees, Fines, Penalties: N/A			
Revenue Receipts Cycle: Funds are deposited in bank account as received.			
Fund Balance Utilization: Funds are being used for the purchase of uniforms for students and to purchase food for students.			

Publications

A.C.A 25-1-204

Name	Statutory Authorization	Required for		# Of Copies	Reason (s) for Continued Publication and Distribution
		Governor	General Assembly		
Annual Report	12-9-101	N	N	120	As required by Arkansas Code

Department Appropriation / Program Summary

Historical Data						Agency Request and Executive Recommendation								
Appropriation / Program	2003-2004		2004-2005		2004-2005		2005-2006				2006-2007			
	Actual	Pos	Budget	Pos	Authorized	Pos	Agency	Pos	Executive	Pos	Agency	Pos	Executive	Pos
172 Law Enforcement Standards-Oprs	2,450,688	53	2,581,156	54	2,762,075	54	3,395,797	54	2,867,617	54	3,330,307	54	2,822,434	54
2NH Drug Detection Training-Fed	0	0	33,938	0	46,773	0	46,273	0	46,273	0	46,273	0	46,273	0
D48 Special Training-Cash	48,677	0	150,000	0	150,000	0	400,000	0	400,000	0	400,000	0	400,000	0
Total	2,499,365	53	2,765,094	54	2,958,848	54	3,842,070	54	3,313,890	54	3,776,580	54	3,268,707	54

Funding Sources			%		%		%		%		%		%		
Fund Balance	4000005	207,736	7.7	200,827	6.8			200,827	5.1	200,827	5.9	105,827	2.8	105,827	3.2
General Revenue	4000010	2,450,688	90.8	2,581,156	87.0			3,395,797	86.0	2,861,617	83.8	3,330,307	87.9	2,816,434	86.0
Federal Revenue	4000020	0	0.0	33,938	1.1			46,273	1.2	46,273	1.4	46,273	1.2	46,273	1.4
Cash Fund	4000045	41,768	1.5	150,000	5.1			305,000	7.7	305,000	8.9	305,000	8.1	305,000	9.4
Total Funds		2,700,192	100.0	2,965,921	100.0			3,947,897	100.0	3,413,717	100.0	3,787,407	100.0	3,273,534	100.0
Excess Appropriation/(Funding)		(200,827)		(200,827)				(105,827)		(99,827)		(10,827)		(4,827)	
Grand Total		2,499,365		2,765,094				3,842,070		3,313,890		3,776,580		3,268,707	

For the FY2006 Executive Recommendation, unfunded appropriation reduces the year-end fund balance shown.

Analysis of Budget Request

Appropriation / Program: 172 - Law Enforcement Standards-Oprs

Funding Sources: HUA - Miscellaneous Agencies Fund

This General Revenue appropriation provides for the operations of the Commission on Law Enforcement Standards and Training (CLEST). CLEST provides basic training for new officers and specialized training for certified police officers at the Arkansas Law Enforcement Training Academy (ALETA) near East Camden and in Springdale, while providing field-training classes as requested around the state. CLEST and ALETA's goal is to establish the role of the law enforcement officer as a profession, thereby presenting the citizens of the State of Arkansas with officers who have the knowledge and skill to detect, prevent and reduce crime.

Base Level for this appropriation includes graduated salary increases of 3% to 1.5% each year over FY05 salary levels, along with related Personal Services Matching costs for fifty-four (54) Base Level positions. This includes a \$600 minimum increase for employees earning \$20,000 or below. Included in Personal Services Matching is a \$40 increase in the monthly contribution for State employee's health insurance for a total State match of \$320 per month.

The Change Level Requests include: Salary and Matching for the reclassification of two (2) positions for the promotions of eligible employees. Operating Expenses in the amount of \$295,340 for FY06 and \$290,033 for FY07 for needed repairs of the Camden dormitory, maintenance and operations of the Springdale campus, equipment for physical training and education of officers, and increases in firearms and ammunition for training. Overtime: \$6,000, each year of the biennium to be in compliance with the Fair Labor Standards Act, Travel - Conference Fees: \$1,500 each year, for projected additional training/travel related expenses, Professional Fees: \$65,500, for database expenses, Capital Outlay: \$338,300 in FY06 and \$223,300 in FY07 for ten (10) new training vehicles, upgrades to the Firearms Training Simulator and required modified pistols.

The Executive Recommendation provides \$6,000 in appropriation only of the Agency request for Overtime expenses. The Executive Recommendation also provides for \$69,965 each year of the biennium for Operating Expenses as well as \$100,000 in FY06 Capital Outlay with General Revenue funding.

Appropriation / Program Summary

Appropriation / Program: 172 Law Enforcement Standards-Oprs
Funding Sources: HUA - Miscellaneous Agencies Fund

Historical Data

Agency Request and Executive Recommendation

Commitment Item	2003-2004	2004-2005	2004-2005	2005-2006			2006-2007		
	Actual	Budget	Authorized	Base Level	Agency	Executive	Base Level	Agency	Executive
Regular Salaries 5010000	1,384,548	1,437,730	1,467,469	1,497,300	1,499,787	1,501,886	1,543,403	1,545,929	1,548,028
#Positions	53	54							
Personal Services Matching 5010003	504,269	444,505	514,720	488,853	490,449	490,845	497,521	499,124	499,520
Overtime 5010006	0	0	6,000	0	6,000	6,000	0	6,000	6,000
Operating Expenses 5020002	534,488	686,781	756,746	686,781	982,121	756,746	686,781	976,814	756,746
Travel-Conference Fees 5050009	1,698	5,000	10,000	5,000	6,500	5,000	5,000	6,500	5,000
Professional Fees and Services 5060010	6,039	7,140	7,140	7,140	72,640	7,140	7,140	72,640	7,140
Data Processing 5090012	0	0	0	0	0	0	0	0	0
Capital Outlay 5120011	19,646	0	0	0	338,300	100,000	0	223,300	0
Total	2,450,688	2,581,156	2,762,075	2,685,074	3,395,797	2,867,617	2,739,845	3,330,307	2,822,434
Funding Sources									
General Revenue 4000010	2,450,688	2,581,156		2,685,074	3,395,797	2,861,617	2,739,845	3,330,307	2,816,434
Total Funding	2,450,688	2,581,156		2,685,074	3,395,797	2,861,617	2,739,845	3,330,307	2,816,434
Excess Appropriation/(Funding)	0	0		0	0	6,000	0	0	6,000
Grand Total	2,450,688	2,581,156		2,685,074	3,395,797	2,867,617	2,739,845	3,330,307	2,822,434

Change Level by Appropriation

Appropriation / Program: 172-Law Enforcement Standards-Oprs

Funding Sources: HUA - Miscellaneous Agencies Fund

Agency Request

Change Level		2005-2006	Pos	Cumulative	% of BL	2006-2007	Pos	Cumulative	% of BL
BL	Base Level	2,685,074	54	2,685,074	100.0	2,739,845	54	2,739,845	100.0
C01	Existing Program	483,928	0	3,169,002	118.0	483,928	0	3,223,773	117.6
C08	Technology	223,840	0	3,392,842	126.3	103,533	0	3,327,306	121.4
C10	Reclass	2,955	0	3,395,797	126.4	3,001	0	3,330,307	121.5

Executive Recommendation

Change Level		2005-2006	Pos	Cumulative	% of BL	2006-2007	Pos	Cumulative	% of BL
BL	Base Level	2,685,074	54	2,685,074	100.0	2,739,845	54	2,739,845	100.0
C01	Existing Program	133,821	0	2,818,895	104.9	39,128	0	2,778,973	101.4
C08	Technology	43,272	0	2,862,167	106.6	37,965	0	2,816,938	102.8
C09	CLIP Reclass	2,495	0	2,864,662	106.6	2,495	0	2,819,433	102.9
C10	Reclass	2,955	0	2,867,617	106.8	3,001	0	2,822,434	103.0

Justification

C01	This change level 5,000 for each year of the biennium is needed for maintenance and operation of the North West Campus. \$66,800 is requested for both years of the biennium. The North West Campus is now in operation. Additional funds will be necessary for the day to day operations of the facility. \$8,300 of Commitment Item 512:00:11, capital outlay is requested each year for additional office machines, office and household furnishings, audio-visual equipment, machinery and tools, and recreational and physical education equipment. \$1,500 of Commitment Item 505:00:09, training, is requested each year for staff members. \$500 of Commitment Item 506:00:10, professional fees, is requested each year. \$56,500 of Commitment Item 502:00:02, operations, is requested each year to operate the new facility. This change level \$75,000 for each year of the biennium is needed for maintenance and operation of the ALETA Campus. The North Dormitory was constructed in 1952 and also includes the kitchen, dining room and Administration section. The heating, cooling and plumbing are original; repairs are more frequent and more costly. Due to the age of our vehicle fleet, repairs cost will also escalate. This change level \$50,000 for each year of the biennium is needed to offset the increasing cost of food for basic and specialized students at ALETA. This change level \$280,000 for each year of the biennium is needed to accomplish ongoing goals at the Agency. (\$215,000) each year of the request is Commitment 11, capital outlay, (\$10,000) for replacement of capital equipment, 10 (ten) new training vehicles (\$205,000) each year, to be used on the Emergency Vehicle Obstacle Course, would decrease the training down time due to constant repairs. Currently there is 1 (one) vehicle the agency owns and 9 (nine) on loan from State Police. The first phase of the pursuit-driving track has been completed and is now in use. Basic students and veteran officers will need driver training. The Agency's records reflect that more than 80% of the approximate 11,572 Law Enforcement Officers in the state have no training in this area. Replacement of aging furniture, office, lawn, and kitchen equipment; (\$20,000) each year is anticipated. (\$45,000) of each year of the request is Commitment Item 502:00:02, Training Operations.
C08	DIS data and internet charges are required for AASIS, and data processing supplies are needed to maintain fiscal office. Wireless telephone needed for director when away from Academy. Operational costs for Northwest Training Academy for internet and e-mail services, telephones, cell phones and DP supplies. A computer scanner is requested for the Northwest Training Academy to provide necessary office equipment for training needs. \$65,000 in Commitment Item 506:00:10, Professional Fees, is requested each year to help collect and distribute data from the database. Many of these functions are still being handled manually. OIT will design a database program that will replace the existing database at ALETA and ACIC, providing faster access and capability to share information between Agencies. \$6,000 is needed each year of the biennium for data processing supplies. Network service and telecommunication will be used for internet and data charges, and for telephones and cell phones. \$115,000 in Commitment Item, Capital Outlay, is requested for FY 06 for the upgrade of the Fire Arms Training Simulator and related equipment. Equipment is used to train law enforcement officers throughout the state. \$10,025 in Commitment Item 02 is requested in FY 06 for the replacement of 2 scanners (\$600) and 2 printers (\$900.) Data processing supplies needed to maintain office \$4,025 for FY 06, and \$4,500 for FY 07. \$1,500 is needed each year of the biennium for DP equipment repairs and maintenance charges. Software/License is need for FY 06 for virus protection, currently \$3,982. Telephone and yearly domain charges are \$6,015 per year.
C09	Executive recommendation includes CLIP reclassification of one Secretary I position (Grade 11) to Secretary II (Grade 13).
C10	Request is to reclassify 1 position of Bldg/Equip Maintenance Repairman II, Grade 08 to Work Maintenance Leader, Grade 10; and to reclassify 1 position of Motor Vehicle Operator, Grade 10 to Shipping & Receiving Clerk, Grade 11.

Analysis of Budget Request

Appropriation / Program: 2NH - Drug Detection Training-Fed

Funding Sources: FES - Law Enforcement Standards and Training

The Commission on Law Enforcement Standards and Training provides street level and advanced training to police officers/investigators in the field of drug investigation. Federal Grant funds are received from the United States Department of Justice for this program and are administered by the Department of Finance and Administration - Office of Intergovernmental Services.

The Change Level Request includes \$12,335 both years of the biennium in Operating Expenses for additional training materials and supplies to be used in drug detection.

The Executive Recommendation provides for the Agency Request.

Appropriation / Program Summary

Appropriation / Program: 2NH Drug Detection Training-Fed
Funding Sources: FES - Law Enforcement Standards and Training

Historical Data

Agency Request and Executive Recommendation

Commitment Item	2003-2004	2004-2005	2004-2005	2005-2006			2006-2007		
	Actual	Budget	Authorized	Base Level	Agency	Executive	Base Level	Agency	Executive
Operating Expenses 5020002	0	33,438	46,273	33,438	45,773	45,773	33,438	45,773	45,773
Travel-Conference Fees 5050009	0	500	500	500	500	500	500	500	500
Professional Fees and Services 5060010	0	0	0	0	0	0	0	0	0
Data Processing 5090012	0	0	0	0	0	0	0	0	0
Capital Outlay 5120011	0	0	0	0	0	0	0	0	0
Total	0	33,938	46,773	33,938	46,273	46,273	33,938	46,273	46,273
Funding Sources									
Federal Revenue 4000020	0	33,938		33,938	46,273	46,273	33,938	46,273	46,273
Total Funding	0	33,938		33,938	46,273	46,273	33,938	46,273	46,273
Excess Appropriation/(Funding)	0	0		0	0	0	0	0	0
Grand Total	0	33,938		33,938	46,273	46,273	33,938	46,273	46,273

Change Level by Appropriation

Appropriation / Program: 2NH-Drug Detection Training-Fed

Funding Sources: FES - Law Enforcement Standards and Training

Agency Request

Change Level		2005-2006	Pos	Cumulative	% of BL	2006-2007	Pos	Cumulative	% of BL
BL	Base Level	33,938	0	33,938	100.0	33,938	0	33,938	100.0
C01	Existing Program	12,335	0	46,273	136.3	12,335	0	46,273	136.3

Executive Recommendation

Change Level		2005-2006	Pos	Cumulative	% of BL	2006-2007	Pos	Cumulative	% of BL
BL	Base Level	33,938	0	33,938	100.0	33,938	0	33,938	100.0
C01	Existing Program	12,335	0	46,273	136.3	12,335	0	46,273	136.3

Justification

C01	Request is based on anticipation of increase in the need for additional training in Drug Detection for the next biennium.
-----	---

Analysis of Budget Request

Appropriation / Program: D48 - Special Training-Cash

Funding Sources: 108 - Law Enforcement Standards and Training Cash

The Commission on Law Enforcement Standards and Training uses this cash appropriation for Operating Expenses and Capital Outlay associated with Special Training. Fees are collected from State Agencies for the use of the Training Academy's facilities for special training of their police officers and for meals purchased by the Fire Training Academy for students enrolled in training. The Commission uses this appropriation to buy uniforms up to \$40,000, purchases equipment and supplies, and for facility maintenance.

Change Level requests include Operating Expenses: \$250,000 each year of the biennium to pay SAU-Tech tuition for a 28-credit hour program awarded to all students that complete basic police training at either Camden or Springdale. Capital Outlay: \$31,325 for both years of the biennium for replacement of commercial kitchen equipment.

The Executive Recommendation provides for the Agency Request. Expenditure of appropriation is contingent upon available funding.

Appropriation / Program Summary

Appropriation / Program: D48 Special Training-Cash
Funding Sources: 108 - Law Enforcement Standards and Training Cash

Historical Data

Agency Request and Executive Recommendation

Commitment Item	2003-2004	2004-2005	2004-2005	2005-2006			2006-2007		
	Actual	Budget	Authorized	Base Level	Agency	Executive	Base Level	Agency	Executive
Operating Expenses 5020002	48,677	118,675	118,675	118,675	368,675	368,675	118,675	368,675	368,675
Travel-Conference Fees 5050009	0	0	0	0	0	0	0	0	0
Professional Fees and Services 5060010	0	0	0	0	0	0	0	0	0
Data Processing 5090012	0	0	0	0	0	0	0	0	0
Capital Outlay 5120011	0	31,325	31,325	0	31,325	31,325	0	31,325	31,325
Total	48,677	150,000	150,000	118,675	400,000	400,000	118,675	400,000	400,000
Funding Sources									
Fund Balance 4000005	207,736	200,827		200,827	200,827	200,827	232,152	105,827	105,827
Cash Fund 4000045	41,768	150,000		150,000	305,000	305,000	150,000	305,000	305,000
Total Funding	249,504	350,827		350,827	505,827	505,827	382,152	410,827	410,827
Excess Appropriation/(Funding)	(200,827)	(200,827)		(232,152)	(105,827)	(105,827)	(263,477)	(10,827)	(10,827)
Grand Total	48,677	150,000		118,675	400,000	400,000	118,675	400,000	400,000

Change Level by Appropriation

Appropriation / Program: D48-Special Training-Cash

Funding Sources: 108 - Law Enforcement Standards and Training Cash

Agency Request

Change Level		2005-2006	Pos	Cumulative	% of BL	2006-2007	Pos	Cumulative	% of BL
BL	Base Level	118,675	0	118,675	100.0	118,675	0	118,675	100.0
C01	Existing Program	281,325	0	400,000	337.0	281,325	0	400,000	337.0

Executive Recommendation

Change Level		2005-2006	Pos	Cumulative	% of BL	2006-2007	Pos	Cumulative	% of BL
BL	Base Level	118,675	0	118,675	100.0	118,675	0	118,675	100.0
C01	Existing Program	281,325	0	400,000	337.0	281,325	0	400,000	337.0

Justification

C01	Periodically equipment has to be replaced due to age or malfunction, therefore the agency is requesting capitol outlay appropriation to allow for replacement as needed. This appropriation is needed to pay tuition to SAU-Tech for a 28-credit hour program awarded to all students that complete basic police training at Arkansas Law Enforcement Training Academy at Camden or Springdale.
-----	---